



**TASHKENT STATE  
UNIVERSITY OF ECONOMICS**

VOLUME 7 / 2024

**LABOR ECONOMICS**

# **MEHNAT IQTISODIYOTI VA INSON KAPITALI**

ilmiy elektron jurnali

## **LABOUR ECONOMICS AND HUMAN CAPITAL**

scientific electronic journal

**2024 yil 4-son**

Volume 10, Issue 4, 2024



**MEHNAT IQTISODIYOTI  
VA INSON KAPITALI**  
**ISSN: 3030-3117**



**LABORECONOMICS.UZ**

**MEHNAT IQTISODIYOTI VA INSON KAPITALI**

*№ 4-2024*

**ЭКОНОМИКА ТРУДА И ЧЕЛОВЕЧЕСКИЙ  
КАПИТАЛ**

**LABOR ECONOMICS AND HUMAN CAPITAL**

“Mehnat iqtisodiyoti va inson kapitali” ilmiy elektron jurnali O'zbekiston Respublikasi Oliy ta'lim, fan va innovatsiyalar vazirligi huzuridagi Oliy attestatsiya komissiyasi (OAK) rayosatining 2023-yil 3-iyundagi 328/3-sonli qarori bilan ro'yxatga olingan.

**Muassis:** “Mehnat iqtisodiyoti va inson kapitali” ilmiy maktabi.

**Tahririyat manzili:**

100066, Toshkent shahri, Islom Karimov ko'chasi,  
49 uy

**Elektron manzil:** [ilmiymaktab@gmail.com](mailto:ilmiymaktab@gmail.com)

**Jurnal web-sayti:** [www.laboreconomics.uz](http://www.laboreconomics.uz)

**Bog'lanish uchun telefonlar:**

+998998818698

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## MUNDARIJA (CONTENTS)

## MEHNAT BOZORI VA MEHNAT MUNOSABATLARI

|                                                                            |                                                                                                                     |       |
|----------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------|-------|
| <b>S.B.G'oyipnazarov</b><br><b>I.A.Bakiyeva</b><br><b>S.M.Kurbanbayeva</b> | <i>Change of professions and skills in the field of tourism under the influence of artificial intelligence.....</i> | 6-19  |
| <b>S.S.Amirdjanova</b>                                                     | <i>Приоритетные направления занятости населения и организационно-экономические механизмы его реализации.....</i>    | 20-33 |

## INSON KAPITALI

|                                               |                                                                                                           |       |
|-----------------------------------------------|-----------------------------------------------------------------------------------------------------------|-------|
| <b>A.B.Irmatova</b><br><b>A.M.Saidahmadov</b> | <i>Raqamli iqtisodiyotda inson kapitalini rivojlantirishda o'qitish tizimi .....</i>                      | 34-50 |
| <b>F.O.Odilova</b>                            | <i>Касб-хунар таълими битирувчиларининг касбий кўникмаларини оширишга таъсир кўрсатувчи омиллар .....</i> | 51-60 |
| <b>T.N.Azimov</b>                             | <i>Роль высшего образования в обеспечении устойчивого роста человеческого капитала .....</i>              | 61-78 |
| <b>T.B.Shomurodov</b>                         | <i>Oziq ovqat xavfsizligini ta'minlashning inson kapitalini rivojlanishiga ta'sirini baholash .....</i>   | 79-86 |

## INSON TARAQQIYOTI

|                            |                                                                                                                                                |         |
|----------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|---------|
| <b>Sh.D.Akishova</b>       | <i>O'zbekistonda xorijiy investitsiyalarni jalb qilish orqali moliyaviy salohiyatni oshirishning zamonaviy holati.....</i>                     | 87-93   |
| <b>X.X.Yaxshimuratova</b>  | <i>Mamlakat aholisining turmush farovonligini oshirishda iste'mol kreditlarining ijtimoiy-iqtisodiy jihatdan obyektiv zarurligi.....</i>       | 94-100  |
| <b>Z.K.Murtozayeva</b>     | <i>The role of public procurement in the project financing system formed on the basis of public opinion in the Republic of Uzbekistan.....</i> | 101-109 |
| <b>Ch.O'.Ro'zimurodova</b> | <i>Davlat xaridlari tizimini takomillashtirish: zamonaviy tendensiyalar va asosiy o'zgarishlar.....</i>                                        | 110-120 |
| <b>T.B.Shomurodov</b>      | <i>O'zbekistonda aholi daromadlarining oziq-ovqat xavfsizligiga ta'sirini baholashning metodologiyasini takomillashtirish.....</i>             | 121-130 |

## KAMBAG'ALLIKNI QISQARTIRISH

|                     |                                                           |         |
|---------------------|-----------------------------------------------------------|---------|
| <b>O.A.Norboyev</b> | <i>Мулкий муносабатлар механизми такомиллаштириш.....</i> | 131-141 |
|---------------------|-----------------------------------------------------------|---------|

|                                                 |                                                                                                                                    |         |
|-------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------|---------|
| <b>T.B.Shomurodov</b>                           | <i>Daromad tengsizligining oziq-ovqat xavfsizligiga ta'siri: rivojlanayotgan mamlakatlar misolida.....</i>                         | 142-150 |
| <b>MIGRATSIYA</b>                               |                                                                                                                                    |         |
| <b>Z.T.Jumanova</b>                             | <i>Turizm sohasi faoliyatini statistik tahlil qilish.....</i>                                                                      | 151-161 |
| <b>INSON RESURLARINI BOSHQARISH</b>             |                                                                                                                                    |         |
| <b>M.F.Abdumannofova</b>                        | <i>Inson resurslarini boshqarishda raqamli texnologiyalardan foydalanishning tendensiyalari .....</i>                              | 162-171 |
| <b>G.R.Kuziyeva</b>                             | <i>Kichik biznes va xususiy tadbirkorlikda ishchi kuchi samaradorligini oshirishda innovatsiyalarning ta'sirini baholash .....</i> | 172-180 |
| <b>G.R.Kuziyeva</b>                             | <i>Ishlab chiqarishda innovatsiyalarning joriy etilishining ishchi kuchi samaradorligiga ta'sirini baholash .....</i>              | 181-188 |
| <b>TADBIRKORLIKNI RIVOJLANTIRISH</b>            |                                                                                                                                    |         |
| <b>S.K.Mansurov</b>                             | <i>Mamlakat iqtisodiyotini rivojlantirishda tovarlar eksportining o'рни va ahamiyati .....</i>                                     | 189-203 |
| <b>S.U.Ismailova</b>                            | <i>Роль цифровых маркетинговых стратегий в обеспечении устойчивого экономического роста в цифровой экономике .....</i>             | 204-213 |
| <b>Sh.Sh.Atadjanova</b>                         | <i>Turistik destinatsiya raqobatbardoshligini oshirish orqali mintaqada turizmni barqaror rivojlantirish .....</i>                 | 214-221 |
| <b>D.B.Fayziyeva</b>                            | <i>Raqamli iqtisodiyot sharoitida korxonalarning samaradorligini oshirish mexanizmlarini takomillashtirish .....</i>               | 222-232 |
| <b>Sh.U.Karimova</b>                            | <i>Mintaqada turizmni rivojlantirishda turistik resurslardan unumli foydalanish .....</i>                                          | 233-238 |
| <b>G.R.Kuziyeva</b>                             | <i>O'zbekistonda innovatsiyalarning yapli ichki mahsulotni diversifikatsilayalashdagi rolini baholash...</i>                       | 239-247 |
| <b>Sh.S.Sayfutdinov</b><br><b>D.T.Alijonova</b> | <i>Hududiy turizm bozorini barqaror rivojlanishining nazariy asoslari .....</i>                                                    | 248-254 |
| <b>GENDER TENGLIGI</b>                          |                                                                                                                                    |         |
| <b>B.A.Xonturayev</b>                           | <i>Ta'lim institutlarini jamiyatga ta'sirini gender indeksleri asosida baholash .....</i>                                          | 255-270 |

**MUNOSIB MEHNAT**

**S.B.G'oyipnazarov**

*Barriers to the adoption of Industry 4.0 technologies in  
the practice of occupational safety and health of smes...*

271-281



## MEHNAT IQTISODIYOTI VA INSON KAPITALI

ISSN: 3030-3117

<https://laboreconomics.uz/>



### THE ROLE OF PUBLIC PROCUREMENT IN THE PROJECT FINANCING SYSTEM FORMED ON THE BASIS OF PUBLIC OPINION IN THE REPUBLIC OF UZBEKISTAN

**Zarnigor Komol qizi Murtozaeva**

Assistant of the Department of Finance and Financial Technologies

Tashkent State University of Economics

[nigorfinancer@gmail.com](mailto:nigorfinancer@gmail.com)

**Abstract.** In this article, public procurement plays an important role in the project financing system formed on the basis of public opinion in our country. How public procurement is used in this system and how these systems can meet the needs of society, support social development and reduce corruption. At the same time, it was explained that the openness and competitiveness of the public procurement system allow for the effective and fair distribution of financial resources in Uzbekistan.

**Keywords:** information portal, government procurement, public opinion, project, budget, project financing based on public opinion, competition, tender.

### O'ZBEKISTON RESPUBLIKASINING JAMOATCHILIK FIKRI ASOSIDA SHAKLLANTIRILADIGAN LOYIHALARNI MOLIALASHTIRISH TIZIMIDAGI DAVLAT XARIDLARINING O'RNI

**Zarnigor Komol qizi Murtozayeva**

Toshkent davlat iqtisodiyot universiteti

“Moliya va moliyaviy texnologiyalar” kafedrasida assistenti

**Annotatsiya.** Ushbu maqolada yurtimizda jamoatchilik fikri asosida shakllantirilgan loyihalarni moliyalashtirish tizimida davlat xaridlarining muhim ahamiyatga ega ekanligini. Davlat xaridlarining bu tizimda qanday qo'llanilishi va bu tizimlar orqali jamiyat ehtiyojlarini qondirish, ijtimoiy rivojlanishni qo'llab-quvvatlash va korrupsiyani kamaytirish mumkinligi. Shu bilan birga, davlat xaridlari tizimining ochiqqligi va raqobatbardoshligi O'zbekistonda samarali va adolatli moliyaviy resurslarni taqsimlashga imkon yaratayotganligi haqida yoritib berilgan.

**Tayanch so'zlar:** axborot portal, davlat xaridlari, jamoatchilik fikri, loyiha, byudjet, jamoatchilik fikri asosida loyihalarni moliyalashtirish, tanlov, tender.

### РОЛЬ ГОСУДАРСТВЕННЫХ ЗАКУПОК В СИСТЕМЕ ФИНАНСИРОВАНИЯ ПРОЕКТОВ, ФОРМИРОВАННОЙ НА ОСНОВЕ ОБЩЕСТВЕННОГО МНЕНИЯ РЕСПУБЛИКИ УЗБЕКИСТАН

**Зарнигор Комол кизи Муртозаева**



Ассистент кафедры “Финансы и финансовые технологии”

Ташкентского государственного экономического университета,

**Аннотация.** В данной статье государственные закупки играют важную роль в системе финансирования проектов, формируемой на основе общественного мнения в нашей стране. Как государственные закупки используются в этой системе и как эти системы могут удовлетворить потребности общества, поддерживать социальное развитие и снизить коррупцию. При этом пояснялось, что открытость и конкурентоспособность системы государственных закупок позволяют эффективно и справедливо распределять финансовые ресурсы в Узбекистане.

**Ключевые слова:** информационный портал, государственные закупки, общественное мнение, проект, бюджет, финансирование проектов на основе общественного мнения, конкурс, тендер.

### **Introduction**

The process of financing projects based on public opinion provides an opportunity for the community of a certain territory, civil society institutions and individual citizens to participate in determining the ways of infrastructural development of their settlements in the budget process. In particular, in recent years, as part of the reform of economic sectors in our country, consistent work has been carried out to expand the possibilities of using economic and financial statistics, introduce new mechanisms to increase the transparency of the budget process. Systematic work is being carried out to increase the openness and transparency of budget information, strengthen parliamentary and public control over the formation and spending of budget funds.

Public procurement plays an important role in financing projects based on public opinion, since these processes are beneficial for society and the economy in several ways. Below we will consider the role and importance of public procurement:

#### **1. Meeting the needs of society through public procurement**

Public procurement allows the state to respond to the needs of society through the efficient and fair distribution of resources. Projects based on public opinion are usually formed taking into account the needs and interests of citizens. When such projects are financed through public procurement, they become necessary and useful for the people.

#### **2. Efficient resource allocation and budget management**

The public procurement system allows for the efficient distribution of the state budget and financial resources. Through projects based on public opinion, the state helps to properly direct investments and solve social problems. In this regard, it is important to ensure openness and transparency in the public procurement process, and reduce the risk of corruption.

#### **3. Economic development and job creation**



When projects based on public opinion are financed through public procurement, there is an opportunity to create many new jobs. Such projects may include innovations in infrastructure development, education, healthcare, and other areas. Public procurement stimulates the business sector and contributes to economic growth.

#### **4. Reducing corruption and ensuring openness**

For the effective functioning of the public procurement system, it is necessary for the state to ensure openness and transparency in the procurement process. Projects organized on the basis of public opinion, in particular, create an important opportunity to prevent corruption and work effectively. Transparency is ensured through the participation of the public and civil society in the project process.

#### **5. Achieving sustainable development goals**

Projects formed on the basis of public opinion are implemented in accordance with the sustainable development goals. Public procurement can help achieve these goals, for example, creating environmentally friendly infrastructure or ensuring social equality. Through this, the state supports long-term economic and social stability.

#### **6. Cooperation between the public and the private sector**

Public procurement can develop cooperation between the public and the private sector. Taking into account public opinion, the private sector can attract its resources and innovations to public projects, which increases economic efficiency.

### **Review of relevant literature**

Considering that the history of the mechanism for financing projects based on public opinion does not go back far into the past and that this project is based on almost 30 years of experience, there is still not much scientific research on this mechanism. Nevertheless, the theoretical and practical aspects of the role and importance of citizens in the spending of budget funds and the place of public procurement in this system have been studied by foreign economists Robert D. Lee Jr., Ronald W. Johnson, Philip G. Joyce, Falanga R., Kang Y.K., Min S. Y. S.I. Chepnykh, Y.I. Feldman, E.V. Shadrina, V.V. Yashchenko and others [1].

In the research conducted by Robert D. Lee Jr., Ronald W. Johnson, Philip G. Joycelar, how the local budget system is formed on the scale of large and developed countries of the world, its openness and in order to ensure its transparency, it is mentioned about the intervention of citizens in the formation of this process [1].

In the scientific work of R.Falanga, the possibility of increasing citizen participation in the policy development of the project financing mechanism formed on the basis of public opinion in Portugal and problems were analyzed [3].

Y.K. Kang and S.Y. Min explained the role of public participation in the budget process in the Republic of South Korea and its advantages [4].

In Uzbekistan, this issue has been reflected in the scientific works of O. Gaybullaev, I. Irgashev, U. O'rokov, A. Alimov, E. Makhmudov, G. Nazarova and others. They describe when and how the mechanism for financing projects formed on the basis of public opinion was introduced in our country, as well as the procedure for conducting it [2].

### **Research methodology**

During the study, the methods of systematic analysis, synthesis, economic-statistics, induction and deduction, grouping and comparative analysis were used to determine the role of public procurement in the process of financing projects based on public opinion and the theoretical and practical aspects of its effective organization.

### **Analysis and results**

Further strengthening the broad involvement of the population of our country in the process of financing projects formed on the basis of public opinion, and consistently continuing the work on directing part of local budget funds based on public opinion, as well as taking into account objections. Based on the experience gained over the past period, many measures are being implemented to further improve this system.

**Table 1**

**Allocated funds within the framework of the initiative budget process for 2024 (billion soums)<sup>22</sup>**

| Region name                | 2024 year |          |
|----------------------------|-----------|----------|
|                            | Season 1  | Season 2 |
| Republic of Karakalpakstan | 215,54    | 118,6    |
| Andijan region             | 271,03    | 224,38   |
| Bukhara region             | 217,43    | 142,96   |
| Jizzakh region             | 194,19    | 111,85   |
| Kashkadarya region         | 253,05    | 169,38   |
| Navoi region               | 157,40    | 90,19    |
| Namangan region            | 257,94    | 181,26   |
| Samarkand region           | 315,13    | 220,3    |
| Surkhandarya region        | 254,49    | 152,84   |
| Syrdarya region            | 134,24    | 74,81    |
| Tashkent region            | 360,66    | 217,88   |
| Fergana region             | 350,15    | 262,73   |
| Khorezm region             | 197,15    | 127,67   |
| Tashkent city              | 212,09    | 176,85   |
| Total                      | 3390,49   | 2271,7   |
| All                        | 5662,19   |          |

<sup>22</sup> Compiled by the author based on information from [www.openbudget.uz](http://www.openbudget.uz) (Open Budget Portal of the Republic of Uzbekistan)

If we analyze the results of the 2023 seasons of the initiative budget process, we can see that in season 1, a total of 2,985 projects were submitted, and by season 2, almost half of them, 1,192, were successful. These results show that in our country, almost 71.5 percent of projects are being implemented, compared to season 1. The 2nd round of this process will help eliminate the problems that have been plaguing many people.

A total of 98 projects were recognized as winners in Tashkent for the 2nd quarter of 2023, and 108 billion soums were allocated for their financing. Of these, 72 projects are in the healthcare sector, with an allocation of 81 billion soums, 17 projects to develop and repair the material and technical base of secondary schools with an allocation of 18 billion soums, 4 projects in the pre-school education sector with an allocation of 4 billion 200 million soums, and 5 other projects specified in legal documents with an allocation of 4 billion 200 million soums. Another thing is known: 72 percent of projects in Tashkent are aimed at developing and repairing the material and technical base of healthcare institutions, and the high level of this type of problem awaiting resolution indicates that this issue will be the main one in planning next year's budget parameters[7].

**Table 2**

**Data on the public procurement system of the winning projects in the Koshrabod district of Samarkand region within the framework of the 1st season of the “Initiative Budget” 2024<sup>23</sup>**

| PROJECT                                                                                                                                                                      | FUNDING CONTRACTOR | ORGANIZATION                              | TYPE    |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|-------------------------------------------|---------|
| Construction of an additional building for secondary school No. 8.                                                                                                           | 1 360 000 000      | MEMORQURILISHLOYIHA KATTAQO'RG'ON LLC     | Tender  |
| Construction of a gymnasium due to the lack of sports grounds for students in secondary school No. 3.                                                                        | 1 360 000 000      | TURON LOYIHA LLC                          | Tender  |
| Construction of a gymnasium for secondary school No. 23.                                                                                                                     | 1 360 000 000      | ABDUMANNON NUX-OQDARYO private enterprise | Tender  |
| Construction of an additional building for the Kushrabot district ambulance station of the Samarkand regional branch of the Republican Emergency Medical Center.             | 1 360 000 000      | TURON LOYIHA LLC                          | Tender  |
| Interactive whiteboards for 25 classrooms for specialized school No. 2, 52 computers for students and management staff, 20 color and black-and-white printers for school use | 1 360 000 000      | OOO BYUTS LLC                             | Auction |

<sup>23 23</sup> \_Compiled by the author based on information from [www.openbudget.uz](http://www.openbudget.uz) (Open Budget Portal of the Republic of Uzbekistan)

The role of public procurement in the project financing system of the Republic of Uzbekistan, which is formed on the basis of public opinion, is very important, because this system contributes twice as much to supporting our entrepreneurs in the country through public procurement, since projects are financed by our state budget. In addition, the integration of these systems leads to increased transparency and openness in our country and a reduction in corruption.

### **Discussion of research results**

The role of public procurement in financing projects based on public opinion is very important. Financing projects through public procurement contributes not only to economic growth, but also to the development of society, social equality, and sustainable development. At the same time, by ensuring transparency and effective governance, the public procurement system helps reduce corruption and increase public trust.

The implementation of public procurement in financing projects based on public opinion in Uzbekistan includes a number of important aspects. This process is especially important for the state to meet the needs of society, ensure economic growth, and sustainable development. The following are the specific aspects of the public procurement system in Uzbekistan and its role in financing projects based on public opinion.

#### **1. In the Public Procurement System in Uzbekistan**

- Openness: Ensuring transparency in the public procurement process, open announcement of tender processes.
- Competition: Increasing competition and obtaining the best offers for public procurement.
- Efficiency and Speed: Effectiveness and timeliness of procurement processes.

#### **2. Taking into account public opinion**

Projects formed on the basis of public opinion allow the state to correctly identify the needs of society and implement projects that correspond to them. The participation of civil society and mass organizations is important in this. The following methods are used to take public opinion into account in Uzbekistan:

- Social surveys: Collecting public opinion for projects implemented by state bodies or authorities. Through this, citizens and various social groups can express their opinions.
- Cooperation with civil society organizations: Public opinion and needs are studied in projects implemented by the state through civil society organizations.
- Consultations: Obtaining public opinion on project proposals and initiatives through public engagement.

#### **3. Public Procurement and Project Financing**

Public procurement is widely used in Uzbekistan to finance projects based on public opinion. These processes consist of the following stages:

- **Project identification:** Based on state needs, projects that meet public opinion and take into account the interests of citizens are developed.
- **Allocation of financial resources:** Loans are attracted through the state budget or from international financial institutions (for example, the World Bank, Asian Development Bank).
- **Tenders and competitions:** Competitions and tenders are organized within the framework of public procurement for the implementation of the project. In these processes, the best proposals for projects and corresponding contracts with competitive prices are concluded based on public opinion.

For example, projects based on public needs are being implemented in Uzbekistan in such areas as education, medicine, infrastructure and ecology. These projects are often financed through public procurement, and public opinion and discussions often play an important role in this process.

#### **4. Openness in Tenders and Competitions**

In Uzbekistan, special attention is paid to ensuring openness and transparency in the public procurement system. Funds allocated from the state budget are distributed fairly and transparently through open tenders. In this case, all processes — tender announcements, results and contracts — should be open to the public. This increases the effectiveness of public procurement and reduces the risk of corruption.

- **Establishment of tender commissions:** Special commissions are established to increase competition for the implementation of projects and achieve the best results.
- **Electronic tender system:** In 2018, the Electronic Public Procurement System (ETender) was introduced in the field of public procurement in Uzbekistan, which made tender processes more transparent and competitive, creating equal opportunities for citizens and the business sector.

#### **5. Reducing corruption**

It is very important to reduce corruption in financing projects, taking into account public opinion. Various measures are being taken to reduce the risk of corruption in public procurement in Uzbekistan:

- **Transparency of tenders:** All tenders are publicly announced through an electronic system and their results are also made public.
- **Anti-corruption bodies:** The State Financial Control and the Anti-Corruption Commissions operate to prevent corruption.

#### **Conclusion**

The system of financing projects based on public opinion has not been implemented in Uzbekistan for a long time. Although it has taken 2-3 years, we must admit that at first our citizens did not understand this process very well,

but since 2022 our people have begun to actively participate in this process. Because of this, they understood how problems can be solved and that this process is directly related to them. They understood that they were the main participants in the process, that the projects being submitted could also be submitted by them and that the winners could be determined through their votes. This process also led to the all-round development of our citizens. Firstly, the increase in the financial literacy of people in our country is achieved by ensuring their direct participation in the distribution of budget funds. Secondly, our people have learned to unite. Our people have begun to feel that they can solve a small problem in their region by acting together and that the state will support and strengthen them. Now, our citizens have also achieved the establishment of public control over these processes. This, in turn, prevents corruption during the implementation of the process and leads to high-quality and timely implementation of work by contractors.

The results of the study on improving the public procurement system allowed us to draw the following important conclusions:

1. Efficiency of the public procurement system: Electronic procurement systems based on modern technologies play an important role in increasing transparency and reducing corruption. This not only ensures the rational use of funds, but also develops competitiveness in the economy.

2. Current problems: In Uzbekistan, there is still a lack of transparency in the public procurement system, the risk of corruption, and a low level of competition among participants in tender processes.

3. World experience: The application of international experience, in particular, advanced approaches to the introduction of electronic procurement systems and environmental criteria in public procurement, will help improve this system in our country.

These conclusions and proposals contribute to the improvement of public procurement as a transparent, efficient, and fair system and set the direction for future research in this area.

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+998 71 239 28 13



Tashkent, Uzbekistan



ilmiymaktab@gmail.com



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